

Greenpeace is a global organisation that uses non-violent direct action to tackle the most crucial threats to our planet's biodiversity and environment. Greenpeace is a non-profit organisation, present in 40 countries across Europe, The Americas, Asia and the Pacific.

It speaks for 2.8 million supporters worldwide, and inspires many millions more to take action everyday. To maintain its independence, Greenpeace does not accept donations from governments or corporations but relies on contributions from individuals supporters and foundation grants.

GREENPEACE
ग्रीनपीस

**THERE IS NO NEED FOR
GENETICALLY MODIFIED MUSTARD**

GREENPEACE
ग्रीनपीस



Published by:
Greenpeace Environment Trust

#338, 8th Cross, Wilson Garden
Bangalore 560025, Karnataka, India
T: +91 80 42821010 F: +91 80 41154862
E: supporter.services.in@greenpeace.org
www.greenpeaceindia.org

December 2016


Acknowledgements:
Dr. Janet Cotter, Shivani Shah

Design and Layout:
Jyoti Mardi

Contact:
shivani.shah@greenpeace.org

GENETICALLY MODIFIED mustard is not needed

The proposal to allow cultivation of the genetically modified (GM) oilseed mustard (*Brassica juncea*) DMH-11 (also tolerant to the herbicide, glufosinate ammonium) is based on the paradigm that conventional breeding techniques cannot produce hybrids with sufficient yields. However, this paradigm doesn't take into account recent advances with either conventional breeding or the production of hybrid varieties, both of which can produce high-yielding varieties.



GENETIC ENGINEERING is not needed to produce hybrid varieties

The use of hybrid varieties to increase crop yields is not new². Maize, wheat and rice hybrid varieties are commonly grown throughout the world. All these hybrids are non-GM.

Genetic engineering is not necessary to produce hybrids. Essentially, hybrid plants are developed simply by crossing two parents of different varieties that result in an offspring (a hybrid) with increased vigour.

There are many ways to produce these hybrids in non-GM plant breeding. One method that is common in the mustard family of plants (brassicas) is to produce a male sterile plant so that it must be pollinated by a different plant to give an offspring from two parents. In mustard, the male sterile plant can be a naturally occurring variety³.

The genetic engineering in the GM mustard aims to short cut the development of hybrids using male sterility by the insertion of genes known as the “bar/barnase” system.

A study comparing yields between North America and Western Europe found that the yield gap in oilseed rape between Canada and Western Europe had increased since in adoption of GM oilseed rape in Canada, with the non-GM Western Europe giving higher yields⁵.

Genetic engineering using bar/barnase genes in the GM mustard is not a new technology. It was used in one of the first GM crops (oilseed rape, *B. napus*), to be approved for cultivation in Canada in 1995, over 20 years ago⁶ and is one of the main GM varieties grown there.

A study comparing yields between North America and Western Europe found that the yield gap in oilseed rape between Canada and Western Europe had increased since in adoption of GM oilseed rape in Canada, with the non-GM Western Europe giving higher yields⁵.

This means that Canadian adoption of the GM technology used in GM Indian mustard has not resulted in yield increases beyond those seen in non-GM Western Europe, and could even have resulted in lower yield increases.

Similarly, although increases in yield for GM herbicide - tolerant oilseed rape were reported in the USA, these were thought to be predominantly related to the breeding stock (germplasm) used and the herbicide regime employed⁶.

MONITORING of herbicide



In Canada and other countries where it is grown, GM oilseed rape containing the bar/barnase genes (i.e. the same GM technology as the GM Indian mustard) is marketed as a herbicide tolerant GM crop - "LibertyLink"⁷. LibertyLink is a reference to the tolerance of the GM crop to the herbicide glufosinate ammonium, which is sold under the trade name of Liberty, or Basta[®] in India.

use with GM Mustard is NOT POSSIBLE

Glufosinate ammonium is restricted in the European Union⁸ because of concerns regarding its toxicity, particularly to small mammals. However, it is sold in India and approved for use in tea and cotton cultivation⁹. This means that, though the GM mustard may not be marketed as herbicide tolerant, farmers may use it as a GM herbicide crop, entailing all the problems of GM herbicide tolerant crops and associated herbicides that are found in countries where these crops are grown such as the USA¹¹, for instance increases in herbicide-tolerant weeds.

Monitoring herbicide usage associated with the GM herbicide-tolerant mustard in the Indian scenario would not be possible because there is no requirement to report such pesticide usage. For example, a recent Greenpeace study found that over half of the pesticides found in samples of tea were not registered for use in the cultivation of tea¹².

Moreover, GM herbicide-tolerant (HT) crops are unsustainable and not suited to agriculture in India. The Supreme Court's Technical Expert Committee (TEC) in 2013 gave a strong recommendation: "The second largest number of applications were for HT crops. The TEC has examined the issues in relation to HT, particularly with regard to sustainability and the likely socio-economic impact on major sections of rural society. On both these counts, based on the reasons presented in the section on Herbicide Tolerance, the conclusion of the TEC is that HT crops would most likely exert a highly adverse impact over time on sustainable agriculture, rural livelihoods, and environment. The TEC finds them completely unsuitable in the Indian context¹³."

There remain considerable concerns over the environmental and human health safety of GM crops. Long-term environmental and health monitoring programmes either do not exist or are inadequate.

With increased investment in non-GM hybrid production, rather than further investment in genetic engineering, the production of reliable, high-yielding hybrid varieties seems highly likely.

ADVANCES

In the last decade, there have been major advances in conventional plant breeding, including the production of non-GM hybrids of Indian mustard, *B. juncea*¹⁴. High-yielding, non-GM hybrids of related mustard oilseed crops *B. napus* and *B. rapa*. are commonly grown throughout the world and the development of non-GM hybrids of Indian mustard is gathering pace.

Four non-GM hybrids of Indian mustard (NRCHB-506, DMH-1, CORAL-432 (PAC-432) and CORAL-437 (PAC 437)) were released in India between 2008 and 2011, with more expected in the coming years¹⁵. These new hybrids give about 10-15% yield increases compared to the non-hybrid parents¹⁶. In addition, new non-GM hybrid systems have recently been developed with “significant potential”¹⁷. It’s not possible to say how the yields of the GM mustard would compare to these modern high-yielding hybrids as no comparative studies have been performed. The yields of the GM mustard have only been compared to the non-hybrid parents (Varuna and EH2) and one non-hybrid variety (Maya – RL1359)¹⁸, not to modern high-yielding hybrids.

It’s reported that some of the non-GM hybrids developed so far do not operate well under cold conditions, e.g. frosts. However, non-GM hybrids of oilseeds are widely used in cold climates, e.g. Canada and N. Europe, so

IN SCIENCE —

non-GM Hybrids and Marker Assisted Selection (MAS)

this is not a fundamental limitation of non-GM hybrid development but a problem that can be solved with more development. Far from being “stuck”¹⁹, it appears that the development of non-GM mustard hybrids is producing promising results. With increased investment in non-GM hybrid production, rather than further investment in genetic engineering, the production of reliable, high-yielding hybrid varieties seems highly likely.

Another breeding method, marker assisted selection (MAS) can also be used to increase yields. MAS is high-tech conventional breeding. It uses advances in DNA sequencing to locate genetic markers that are linked to desired qualities (in this case yield) which then enables breeders to develop plants with these desired traits through non-GM, conventional breeding²⁰. Although most work, to date, has been on increasing yields in rice, MAS could be applied to Indian mustard. MAS can be a powerful way of using genes from wild relatives through conventional breeding. For example, breeding in a gene from a wild rice into popular rice varieties boosted rice yields by up to 36%²¹. Investment in modern conventional breeding techniques can deliver substantial increases in yield. Genetic engineering is not necessary to increase yields. However, it is not only what is grown, but how it is grown.



YIELD INCREASES

THROUGH ECOLOGICAL FARMING METHODS

Yields do not only depend on the crop variety planted, but also on the farming techniques used. The use of fertilisers and pesticides (herbicides and insecticides) lock farmers onto a pesticide treadmill. Pesticides have consequences for water quality, soil, they can disrupt ecosystems, and have implications for the consumer in terms of pesticide residues in food²². In particular, for Indian mustard, there is research suggesting that low-input techniques can raise yields considerably²³. Many of these are consistent with both ecological farming and suited to low-income farmers and include

- Use of green manures prior to sowing mustard as organic fertiliser
- Inter-cropping of mustard with potato, wheat or barley, followed by only mustard
- Use of mulching and hoeing practices to reduce weeds
- Thinning and de-topping at the budding stage of mustard
- Sowing of mustard after rice²⁴



WEED MANAGEMENT THE ECOLOGICAL WAY

Weeds can reduce yields by 20-30%²⁵. Therefore, tackling weeds could raise yields by the same magnitude as the increase of 25% cited for the GM mustard²⁶. In scientific research, some of the highest yields were found by using the simple practices of weeding (hoeing) or weeding (hoeing) with mulching in comparison to a range of herbicide treatments²⁷.

“Agricultural inputs like fertiliser, irrigation, insecticides, pesticides, and herbicides, and so forth, are very expensive. Some non-monetary or low monetary inputs can enhance the yield considerably with a slight increase in the cost of cultivation. There are a number of low monetary agro techniques which enhance the mustard yield considerably”²⁸.

Other management practices that are reported to substantially reduce weeds include weed seed predation and the use of weed-free, clean-crop seeds²⁹. Seed predation is thought to be especially useful in no-till (no plough) farming systems where seeds remain on the surface and can be eaten by animals such as birds and harvester ants (whose nests can be damaged by ploughing)³⁰.

SYSTEM OF CROP INTENSIFICATION

One new ecological method of growing mustard is the system of crop intensification (SCI)³¹. This system was originally developed for rice, and has had considerable success in raising yields. Research has shown that it is effective in other crops, including Indian mustard. Essentially, healthy young plants are either transplanted or sown at a lower-than-normal density in soil enriched with soil organic matter and well aerated. This enhances below-ground growth of roots, which translates to higher above ground yields.

The application of SCI to mustard has reportedly given high yields of 2,500 kg/ha³², approximately to the yields claimed by the GM mustard of 2,670 kg/ha³³. For another type of mustard (*B. nigra*), yields in the Gaya district of Bihar tripled in the first year of adopting SCI, whilst costs halved³⁴. A World Bank evaluation found the average increase in oilseed production using SCI was 50%, with profitability nearly doubled³⁵. However, more research would be needed to evaluate this method in the different regions of India.

IN CONCLUSION

There is no inherent need for genetic engineering to produce high-yielding hybrids of any type for Indian mustard.

Non-GM hybrid systems are already producing high-yielding Indian mustard seeds.

Further investment in the use of new, non-GM hybrid systems and marker assisted selection for Indian mustard, instead of genetic engineering, will undoubtedly produce reliable, high-yielding seeds.



Changes in management practices, particularly to low-input methods consistent with ecological framing and suited to low-income farmers can enhance yields substantially.

New methods of growing, such as SCI, need to be evaluated in different regions of India.

A mid to long-term policy that boosts domestic production of oil seeds, particularly mustard is needed.

REFERENCES

1. Pulla, P. 2016. India nears putting GM mustard on the table. *Science* 352: 1043.
2. Birchler, J. 2016. Hybrid vigour characterised. *Nature* 537: 620-621.
3. Yamagishi, H. & Bhat, S.R. 2014. Cytoplasmic male sterility in Brassicaceae crops. *Breeding Science* 64: 38-47.
4. CERA 2016. GM Crop Database. Center for Environmental Risk Assessment (CERA), ILSI Research Foundation, Washington DC <http://www.cera-gmc.org/GmCropDatabaseEvent/MS1,%20RF1%20=PGS1>
5. Heinemann, J.A., Massaro, M., Coray, D.S., Agapito-Tenfen, S.Z. & Wen, J.D. 2013. Sustainability and innovation in staple crop production in the US Midwest. *International Journal of Agricultural Sustainability* 12: 71-88.
6. National Academies of Sciences (NAS) 2016. Genetically engineered crops: experiences and prospects. NAS Press, Washington <http://nas-sites.org/ge-crops/2016/05/17/report/ Ch. 4>
7. <https://www.cropscience.bayer.com/en/crop-compendium/key-crops/oilseeds>
8. <http://www.cropscience.bayer.in/Products-H/Brands/Crop-Protection/Herbicide-Basta.aspx>
9. EU Commission Implementing Regulation no. 365/2013 of 22 April 2013 amending Implementing Regulation (EU) No 540/2011 as regards the conditions of approval of the active substance glufosinate. <http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=OJ:L:2013:111:0027:0029:en:PDF>
10. Government of India, Ministry of Agriculture & Farmers Welfare, Department of Agriculture, Cooperation & Farmers Welfare, Directorate of Plant Protection, Quarantine & Storage, Central Insecticides Board & Registration Committee N.H. IV, Faridabad-121 001, 2016. Major uses of pesticides registered under the Insecticides Act, 1968. *Herbicides* 30.06.2016 <http://www.cibrc.nic.in/mup.htm>
11. National Academies of Sciences (NAS) 2016. Genetically engineered crops: experiences and prospects. NAS Press, Washington <http://nas-sites.org/ge-crops/2016/05/17/report/ Ch. 4>
12. Greenpeace 2014. Trouble brewing. Pesticide residues in tea samples from India. <http://www.greenpeace.org/india/Global/india/image/2014/cocktail/download/TroubleBrewing.pdf>
13. Technical Expert Committee 2013. Final report of the Technical Expert Committee (TEC) set up by the Supreme Court in a Public Interest Litigation on Genetically Modified Organisms (GMOs) <http://www.indiaenvironmentportal.org.in/content/380047/final-report-of-the-technical-expert-committee-tec-set-up-by-the-supreme-court-in-a-public-interest-litigation-on-genetically-modified-organisms-gmos/>
14. Shekhawat, K., Rathore, S.S., Premi, O.P., Kandpal, B.K. & Chauhan, J.S. 2012. Advances in agronomic management of Indian mustard (*Brassica juncea* (L.) Czernj. Cosson): an overview. *International Journal of Agronomy* 2012: doi:10.1155/2012/408284.
15. Yadava, D.K., Singh, N., Vasudev S. & Prabhu, K.V. 2013. Status of hybrid development in rapeseed – mustard, seed production technology, quality and genetic purity evaluation. In: Basu, S., Parihar, S.S., Lal, S.K. & Kumar M.B.A. Emerging paradigms in hybrid seed production, plant variety protection, value addition and quality assurance for enhancing productivity and sustainable crop production. IARC Sponsored Short Course. Division of Seed Science and Technology, Indian Agricultural Research Institute https://www.researchgate.net/publication/303432143_Emerging_Paradigms_in_Hybrid_Seed_Production_Plant_Variety_Protection_Value_Addition_and_Quality_Assurance_for_Enhancing_Productivity_and_Sustainable_Crop_Production pg. 59-77.
16. Yadava, D.K., Singh, N., Vasudev S. & Prabhu, K.V. 2013. Status of hybrid development in rapeseed – mustard, seed production technology, quality and genetic purity evaluation. In: Basu, S., Parihar, S.S., Lal, S.K. & Kumar M.B.A. Emerging paradigms in hybrid seed production, plant variety protection, value addition and quality assurance for enhancing productivity and sustainable crop production. IARC Sponsored Short Course. Division of Seed Science and Technology, Indian Agricultural Research Institute https://www.researchgate.net/publication/303432143_Emerging_Paradigms_in_Hybrid_Seed_Production_Plant_Variety_Protection_Value_Addition_and_Quality_Assurance_for_Enhancing_Productivity_and_Sustainable_Crop_Production pg. 59-77.
17. Atri, C., Kaur, B., Sharma, S., Gandhi, N., Verma, H., Goyal, A., & Banga, S.S. 2016. Substituting nuclear genome of *Brassica juncea* (L.) Czern & Coss. In cytoplasmic background of *Brassica fruticulosa* results in cytoplasmic male sterility. *Euphytica* 209: 31-40.
18. GEAC Sub committee 2016. Food and Environmental Safety Assessment (AFES) Report submitted by Sub-Committee for environmental release of GE Mustard (*Brassica juncea*) hybrid DMH-11 and use of parental events (Varuna bn 3.6 and EH2 modbs 2.99) for development of new generation hybrids. http://www.moef.gov.in/sites/default/files/Safety%20assessment%20report%20on%20GE%20Mustard_0.pdf
19. Pulla, P. 2016. India nears putting GM mustard on the table. *Science* 352: 1043.
20. For a review of MAS, see Greenpeace 2014. Smart breeding – the next generation. <http://www.greenpeace.org/international/en/publications/Campaign-reports/Agriculture/Smart-Breeding/>
21. Fujita D., Trijatmiko K.R., Tagle A.G., Sapasap M.V., Koide Y., Sasaki K., Tsakirpaloglou N., Gannaban R.B., Nishimura T., Yanagihara S., Fukuta Y., Koshiba T., Slamet-Loedin I.H., Ishimaru T. & Kobayashi N. 2013. NAL1 allele from a rice landrace greatly increases yield in modern indica cultivars. *Proceedings of the National Academy of Sciences* 110: 20431 – 20436
22. Aktar, W., Sengupta, D. & Chowdhury, A. 2009. Impact of pesticides use in agriculture: their benefits and hazards. *Interdisciplinary Toxicology* 2: 1-12.
23. Shekhawat, K., Rathore, S.S., Premi, O.P., Kandpal, B.K. & Chauhan, J.S. 2012. Advances in agronomic management of Indian mustard (*Brassica juncea* (L.) Czernj. Cosson): an overview. *International Journal of Agronomy* 2012: doi:10.1155/2012/408284.
24. Shekhawat, K., Rathore, S.S., Premi, O.P., Kandpal, B.K. & Chauhan, J.S. 2012. Advances in agronomic management of Indian mustard (*Brassica juncea* (L.) Czernj. Cosson): an overview. *International Journal of Agronomy* 2012: doi:10.1155/2012/408284.
25. GEAC Sub committee 2016. Food and Environmental Safety Assessment (AFES) Report submitted by Sub-Committee for environmental release of GE Mustard (*Brassica juncea*) hybrid DMH-11 and use of parental events (Varuna bn 3.6 and EH2 modbs 2.99) for development of new generation hybrids. http://www.moef.gov.in/sites/default/files/Safety%20assessment%20report%20on%20GE%20Mustard_0.pdf
26. Pulla, P. 2016. India nears putting GM mustard on the table. *Science* 352: 1043.
27. Shekhawat, K., Rathore, S.S., Premi, O.P., Kandpal, B.K. & Chauhan, J.S. 2012. Advances in agronomic management of Indian mustard (*Brassica juncea* (L.) Czernj. Cosson): an overview. *International Journal of Agronomy* 2012: doi:10.1155/2012/408284.
28. Shekhawat, K., Rathore, S.S., Premi, O.P., Kandpal, B.K. & Chauhan, J.S. 2012. Advances in agronomic management of Indian mustard (*Brassica juncea* (L.) Czernj. Cosson): an overview. *International Journal of Agronomy* 2012: doi:10.1155/2012/408284.
29. Chauhan, S., Singh, R.G. & Mahajan, G. 2012. Ecology and management of weeds under conservation agriculture: a review. *Crop Protection* 38: 57-65.
30. Chauhan, S., Singh, R.G. & Mahajan, G. 2012. Ecology and management of weeds under conservation agriculture: a review. *Crop Protection* 38: 57-65.
31. Abraham, B., Araya, H., Berhe, T., Edwards, S., Gujja, B., Khadka, R.B., Koma, Y.S., Sen, D., Sharif, A., Styger, E., Uphoff, N. & Verma, A. 2014. The system of crop intensification: reports from the field on improving agricultural production, food security, and resilience to climate change for multiple crops. *Agriculture & Food Security* 3: 4 <http://www.agricultureandfoodsecurity.com/content/3/1/4>
32. Satpathy, P.C. undated. The system of mustard intensification. http://sri.ciifad.cornell.edu/aboutsri/othercrops/otherSCI/InOr_SMI_Satpathy07.pdf
33. Average over the three years of the field trials. GEAC Sub committee 2016. Food and Environmental Safety Assessment (AFES) Report submitted by Sub-Committee for environmental release of GE Mustard (*Brassica juncea*) hybrid DMH-11 and use of parental events (Varuna bn 3.6 and EH2 modbs 2.99) for development of new generation hybrids. http://www.moef.gov.in/sites/default/files/Safety%20assessment%20report%20on%20GE%20Mustard_0.pdf
34. SRI International Network and Resources Center (SRI-Rice) 2014. The system of crop intensification: agroecological innovations to improve agricultural production, food security, and resilience to climate change. SRI International Network and Resources Center (SRI-Rice), Cornell University, Ithaca, New York. sri.ciifad.cornell.edu/aboutsri/othercrops/SCI/monograph_SRI-Rice2014.pdf
35. Behera, D., Chaudhury, A.K., Vutukutu, V.K., Gupta, A., Machiraju S. & Shah, P. 2013. Enhancing agricultural livelihoods through community institutions in Bihar, India. *South Asia livelihoods Learning Note, Series 3, Note 1*. The World Bank, New Delhi, and JEEVIKA, Patna. <http://documents.worldbank.org/curated/en/467261468258525242/pdf/763380NWP0P0900030Note10Box0374379B.pdf>